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Chapter Title	Implications of COVID-19 on the Use of Public Transport in São Paulo, Brazil
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Abstract	The COVID-19 pandemic has impacted not only the health system but also several other sectors of society. Urban mobility patterns have changed due to social distancing and isolation, which have impacted public transport around the world. This paper aims to analyze the effect of the COVID-19 pandemic on the number of passengers transported by public transit buses in the city of São Paulo, Brazil. For this purpose, data were collected from official sources of the municipal government and, subsequently, a quadratic

regression model was selected and adjusted, considering the number of passengers transported (y) as the dependent variable and confirmed deaths (x_1) and accumulated fully vaccinated population (x_2) as independent variables. The model confirms that COVID-19 has influenced public transport in São Paulo. As expected, the number of confirmed deaths has a negative effect while the advancement of vaccination has a positive effect on the demand for public transport. The results highlight the importance of vaccination and policies of social distancing and isolation to prevent deaths caused by COVID-19, which brought greater health security to the population. Therefore, these policies encourage a brief resumption of public transport services, reducing the risk of losses for stakeholders. We hope this study will contribute to a greater understanding of the effects of the COVID-19 pandemic on public transit buses in São Paulo, helping policymakers during possible future disasters like the COVID-19 pandemic.

Keywords

(separated by '-')

Public transport - Urban mobility - COVID-19

Implications of COVID-19 on the Use of Public Transport in São Paulo, Brazil

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Pedro Paulo Balestrassi, and Renato da Silva Lima

Abstract The COVID-19 pandemic has impacted not only the health system but also several other sectors of society. Urban mobility patterns have changed due to social distancing and isolation, which have impacted public transport around the world. This paper aims to analyze the effect of the COVID-19 pandemic on the number of passengers transported by public transit buses in the city of São Paulo, Brazil. For this purpose, data were collected from official sources of the municipal government and, subsequently, a quadratic regression model was selected and adjusted, considering the number of passengers transported (y) as the dependent variable and confirmed deaths (x_1) and accumulated fully vaccinated population (x_2) as independent variables. The model confirms that COVID-19 has influenced public transport in São Paulo. As expected, the number of confirmed deaths has a negative effect while the advancement of vaccination has a positive effect on the demand for public transport. The results highlight the importance of vaccination and policies of social distancing and isolation to prevent deaths caused by COVID-19, which brought greater health security to the population. Therefore, these policies encourage a brief resumption of public transport services, reducing the risk of losses for stakeholders. We hope this study will contribute to a greater understanding of the effects of the COVID-19 pandemic on public transit buses in São Paulo, helping policymakers during possible future disasters like the COVID-19 pandemic.

Keywords Public transport · Urban mobility · COVID-19

1 Introduction

The last few years have been marked by the COVID-19 pandemic, a highly transmissible respiratory disease caused by the SARS-CoV-2 virus, the new coronavirus. The disease was first identified in the city of Wuhan, China, in December

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29 2019, spreading rapidly across the world [1]. In Brazil, the first patient to test
30 positive was diagnosed on February 26th, 2020 and, since then, the country has
31 been considered one of the epicenters of the pandemic [2–4].

32 Initially, one of the main virus containment policies was social isolation and
33 distancing, causing authorities to restrict people’s access to public and private places
34 [5]. However, despite their importance and effectiveness in reducing the spread of
35 COVID-19, such measures have had a significant impact on people’s behavior in
36 cities. This created an unprecedented scenario, and the transport sector was one of
37 the most affected [6].

38 Previous studies have evaluated the impact of COVID-19 on urban mobility
39 around the world. This effort can be explained by the fact that, during a pandemic,
40 time is an important variable for a better understanding and mitigation of events
41 [7]. Since the risk of this type of disaster is increasing, these studies can contribute to
42 a better and faster response to these possibilities [8]. Therefore, it is important to
43 understand the behavior of the variables related to the resilience of urban mobility.

44 Specifically in Brazil, the urban public transport sector, which previously oper-
45 ated with economic stability and a low degree of uncertainty, faced a sharp drop in
46 the number of passengers due to COVID-19. No benchmarking could provide its
47 return to normality. São Paulo, for example, is the largest and most populous
48 Brazilian city and presented a loss of 51.79% in the number of passengers
49 transported by bus and subway between March and December 2020 when compared
50 to the same period in 2019 [9]. This highlights the serious imbalance that the public
51 transport sector faced during this period.

52 Most organizations in Brazil and several other countries, whether public or
53 private, are not prepared to respond quickly and effectively to disturbances caused
54 by external factors. Many of them take years to recover or do not survive after a
55 disaster [10]. Thus, when these disturbances occur, the structural failures of organi-
56 zations are exposed, which highlights the need to restructure their risk management
57 approaches [8]. Passenger transport companies, mainly public ones, need to change
58 both their operational and financial structure, aiming to overcome the reduction in
59 the number of users of their services and provide a better use of their resources, while
60 still providing good service.

61 Even with the advancement of vaccination, essential for containing the corona-
62 virus, the impacts on the urban public transport sector remain in a challenging
63 situation in Brazil, even with the accumulation of experience and perspectives.
64 This can be explained by the persistence of habits that have grown during the
65 pandemic until today, such as remote work and teaching, e-commerce, and the use
66 of active transport, such as cycling or even walking. Therefore, these new habits also
67 impact urban mobility, including the use of public transport, which has not reached
68 the same number of passengers as before the pandemic yet.

69 Given the above, studies related to the impact of the COVID-19 pandemic on
70 people’s behavior and urban mobility play a key role in truly effective decision-
71 making. Therefore, this paper aims to evaluate the effect of the COVID-19 pandemic
72 on the number of passengers transported by public transport in the city of São Paulo,
73 Brazil. The application in São Paulo was due to its significant national importance.

Public transit buses were used as a delimitation, considering that they are the most used mode of public transport in the city. In addition, they cover a larger number of regions, unlike trains and subways, which only operate in a few specific areas. In the meantime, this study contributes to decision-makers in this sector, assisting them with investments and/or restructuring of public transport, as well as in the elaboration of strategies for future perspectives.

2 Background

The COVID-19 pandemic caused several changes in the world, even affecting urban mobility. Since the beginning of preventive measures to contain the spread of the virus, there have been changes in travel patterns, transport demands, and preferences related to mobility [11]. Since then, several studies have analyzed the impacts of the COVID-19 pandemic on urban mobility around the world.

Fatmi [6] conducted a survey on the immediate change in the behavior of individuals as a result of the COVID-19 pandemic in their daily activities in Canada. The author concluded that outdoor activities decreased by approximately 50% during the pandemic. Cui et al. [12] used real-time data to measure the performance of traffic conditions before and during the COVID-19 pandemic to verify how urban mobility patterns changed in the Geater Seattle region, in the United States. They found that the demand for transportation declined during the COVID-19 pandemic, as well as a significant reduction in the overall average speed rate on major freeways.

The study by [13] analyzed the impact of the confinement measures imposed due to the COVID-19 pandemic on urban mobility in the city of Santander, Spain. The results showed that travel flows were reduced by 76% in this region during the COVID-19 pandemic when compared to previous periods. This reduction reached 93% for public transport. Grassi et al. [14] carried out a similar study in a medium-sized city in Argentina. They found a decrease not only in vehicular flow (~23%) but also in pollutant and greenhouse gas concentrations (~70%) when assessing data from before and during the pandemic. In addition, the study also identified changes in the population's mobility habits, with a decrease of about 66% and an increase of approximately 53% in the use of buses and bicycles, respectively, which is unusual in the city.

Orro et al. [15] investigated the mobility behavioral changes induced by COVID-19 by analyzing the travel patterns of Berlin residents over 20 months and comparing them to the pre-pandemic situation. Based on an analysis of nearly 800,000 recorded trips, the study revealed that public transport has continually declined, with trip frequencies and distances traveled decreasing by approximately 50% and 43% respectively. In contrast, cycling was the mode that increased the most, with an increase of approximately 53% in trip frequency and 117% in travel distance.

The study carried out in Spain by [16] analyzed the impact of COVID-19 on urban mobility through the number of passengers per bus line, the use of stops, and

115 the main origin-destination flows in the city. The authors identified a reduction in the
 116 supply of buses and the number of passengers. On the other hand, there was an
 117 improvement in the reliability of this service, due to reduced travel times. It is also
 118 interesting to highlight the findings of the study by [17] in India. The results revealed
 119 Indians' willingness to pay more for a transport service that is safer, faster, cleaner,
 120 more comfortable, and less exposed to contamination risks when compared to
 121 existing public transport.

122 In turn, the study by [11] sought to identify the impacts of the pandemic on the
 123 profile of travel behavior and mobility preferences in Brazil, using a case study of
 124 cities located in Rio Grande do Sul. The authors identified that the use of private
 125 vehicles grew as the main mode of transport during the pandemic. On the other hand,
 126 the use of public transport drastically reduced by approximately 73%. There was also
 127 greater adoption of active mobility measures, especially regarding cycling.

128 In general, changes in mobility affected demands for public transport mainly due
 129 to the reduction in the number of passengers during the period in which social
 130 isolation and distancing measures were imposed [11, 12, 15, 18, 19]. However, with
 131 the availability of vaccines (even if unevenly distributed worldwide), the pandemic
 132 appears to be more manageable, and economies appear to be recovering
 133 nowadays [15].

134 However, the transport sector has not recovered the same number of users as
 135 before the pandemic. Even after the return of activities, this sector still faces
 136 uncertainties about the long-term effects of the pandemic on the choice of mode of
 137 transport and on individual travel behavior [15]. In this context, [12] predicted that
 138 urban mobility will hardly return to pre-pandemic standards, mainly due to the
 139 expansion of remote work and teaching, e-commerce, and active and sustainable
 140 mobility, which has gained more encouragement around the world.

141 3 Methodology

142 The methodology follows an adaptation of a framework for modeling time series
 143 proposed by [20], as shown in Fig. 1. The first step of the methodology consists of
 144 the problem and objective definition [21, 22]. For this study, we aim to evaluate the
 145 effect of the COVID-19 pandemic on the number of passengers transported by the
 146 public transport service of the city of São Paulo, as detailed in Sect. 1.

147 Data were collected based on official sources from the municipal government of
 148 São Paulo. In this way, the monthly number of passengers transported by public



Fig. 1 Steps for the modeling process of time series

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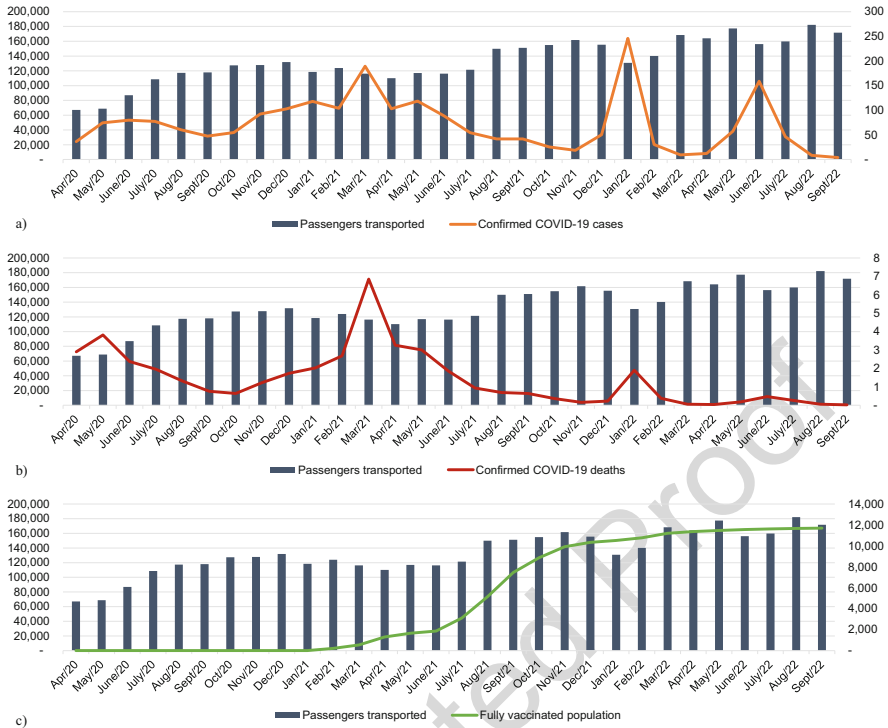


Fig. 2 Number, in thousands, of passengers transported and (a) confirmed cases of COVID-19, (b) confirmed deaths from COVID-19, and (c) accumulated fully vaccinated population. (Source: Prefeitura Municipal de São Paulo [9, 23])

transit buses between April 2020 and September 2022 was obtained [9]. In addition, 149
the monthly number of cases and deaths caused by the coronavirus was collected, as 150
well as the accumulated monthly number of fully vaccinated population (first and 151
second dose) [23]. Figure 2 presents the data that compose the time series of this 152
study. 153

The third step of the methodology consists of data analysis. Given the context of 154
the pandemic and although the first case of COVID-19 was confirmed in February 155
2020 in São Paulo, data were collected from April 2020 onwards due to the more 156
severe adoption of social isolation and distancing measures, such as the suspension 157
of face-to-face teaching, work, and commerce activities, among others [5]. The 158
intensity of these measures was influenced by the number of cases, deaths, and 159
subsequent vaccination against COVID-19, influencing the use of public transport 160
by the population. Therefore, these were the independent variables considered in this 161
study. 162

Finally, a mathematical model was selected and adjusted for the time series. For 163
this purpose, a regression analysis was performed, one of the most widely used 164
statistical tools to establish useful relationships between variables. This relationship 165

166 is expressed as an equation or model that connects the response variable (dependent)
 167 to the predictor variables (independent or explanatory) [20]. The regression analysis
 168 results can be found in the next section, as well as the analysis of the data obtained
 169 from these results, according to the proposed methodology.

170 4 Results

171 The results were analyzed using the Minitab[®] and RStudio[®]. First, we measured the
 172 degree of relationship between the dependent variable (number of passengers
 173 transported) and the independent variables (cases, deaths, and full vaccination)
 174 using a correlation matrix, as shown in Table 1.

175 On the one hand, both death and vaccination variables show a strong statistically
 176 significant correlation with the number of passengers transported ($r > |0.700|$;
 177 $p\text{-value} < 0.050$). On the other hand, the confirmed cases variable does not have a
 178 statistically significant correlation with the dependent variable ($p\text{-value} > 0.050$).
 179 This maybe implies that the number of confirmed COVID-19 cases does not provide
 180 any information about the number of passengers transported by buses in São Paulo.
 181 In addition, Table 1 shows a possible absence of multicollinearity ($r < |0.700|$ or
 182 $p\text{-value} > 0.050$), that is, there is no strong statistically significant correlation
 183 between the independent variables, which is good for the model interpretation.

184 From this, we developed regression models according to the aim of this paper.
 185 Through the significance values of the coefficients (β) of the terms, it was possible to
 186 discard, in fact, the confirmed cases variable from the model, as expected due to the
 187 correlation analysis performed. Thus, Table 2 presents the regression model that best
 188 fits our study. The model is quadratic and composed of the variables of passengers
 189 transported (y) as a dependent variable and confirmed deaths (x_1) and full vaccina-
 190 tion (x_2) as independent variables.

191 In addition to the significance of the coefficients, as already mentioned, the
 192 regression model was also selected based on the R^2 and adjusted R^2 values. Selecting
 193 a model that maximizes these values is equivalent to selecting a model that mini-
 194 mizes the residual sum of squares, i.e., a model that has a good fit with the time series
 195 [20]. Therefore, the model presented in Table 2 explains 80.1% of the variation in the
 196 number of passengers transported by public transit buses in São Paulo.

t1.1 **Table 1** Correlation matrix and their respective p-values

t1.2	Passengers transported	Confirmed cases	Confirmed deaths
t1.3	Confirmed cases	-0.342	
t1.4		0.064	
t1.5	Confirmed deaths	-0.707	0.615
t1.6		0.000	0.000
t1.7	Full vaccination	0.832	-0.286
t1.8		0.000	0.126
			-0.646
			0.000

Table 2 Summary of the regression model selected

Terms	β	β standardized	T-value	P-value
Constant	146,115.000	9.200,000	15.880	0.000
x_1	-24,877.000	6.010,000	-4.140	0.000
x_2	2.065	0,788	2.620	0.014
x_1^2	2895.000	848,000	3.410	0.002
			R^2	0.822
			Adjusted R^2	0.801

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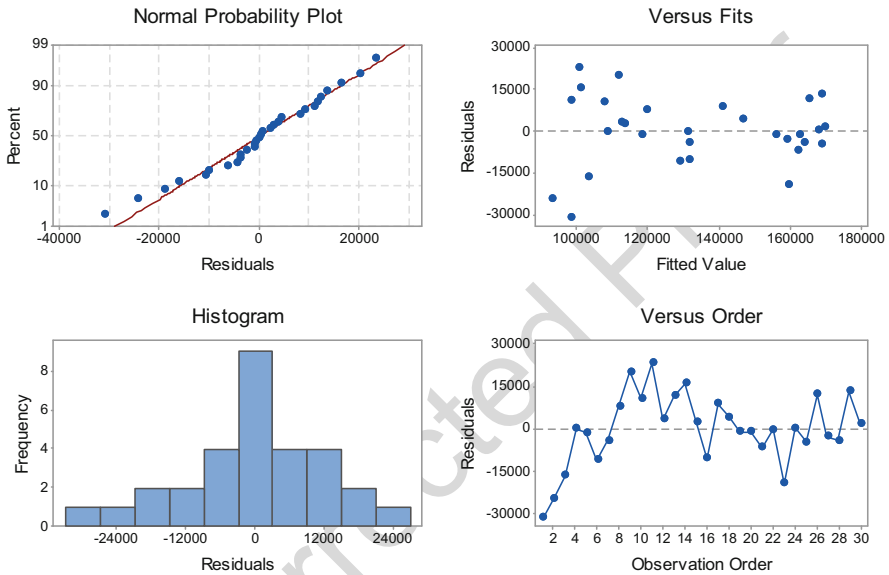


Fig. 3 Residuals plots for passengers transported

In addition to model selection, a residual analysis is performed to compare actual and fitted values. Figure 3 presents the residual graphs for the number of passengers transported. The first assumption of a reliable model was homoscedasticity, i.e., ensuring that the error variance is constant over time. For this, the residual plots were analyzed, identifying randomly arranged points, a result that meets this assumption.

Finally, another assumption evaluated was the normality of residuals, which also reaffirms the homogeneity of the error variance. The Ryan-Joiner test, similar to the Shapiro-Wilk test, was performed for the residual data. This test was chosen due to its indicated application for small samples. Thus, the normality test presented a p-value greater than 0.100, accepting the null hypothesis (H_0) and concluding that the residuals are normally distributed.

With the assumptions properly tested, we concluded that the selected model is reliable and proves that the conditions of the COVID-19 pandemic influence the number of users of public transport in São Paulo. Therefore, Eq. (1) mathematically

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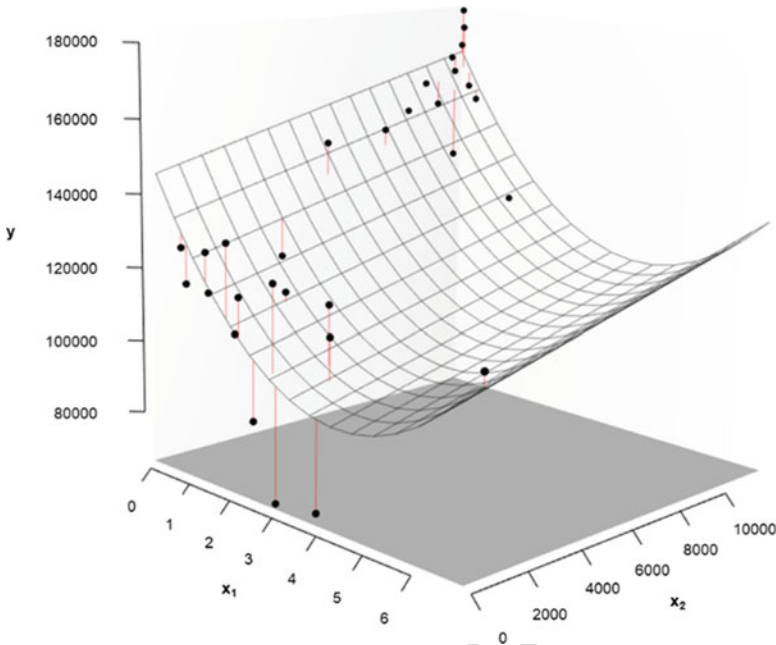


Fig. 4 Actual data scatter plot with the model surface

211 represents this statement, in thousands, according to the selected model. Graphically,
 212 Fig. 4 presents Eq. (1), represented by the grid, compared with the actual number of
 213 passengers transported, represented by the black balls. The red lines represent the
 214 difference between the actual value and the model-fitted value.

$$y = 146,115 - 24,877x_1 + 2.065x_2 + 2,895x_1^2 + \varepsilon \quad (1)$$

215 **5 Discussion**

216 Figure 5 shows the effects of the COVID-19 pandemic on the number of passengers
 217 transported by public transit buses in São Paulo before and during the pandemic, as
 218 well as the fit model selected in this study. Despite the gradual increase during the
 219 pandemic, the demand for public transport has not returned to previous numbers yet.

220 This behavior can be explained by several factors resulting from COVID-19.
 221 First, we mention the social distancing and isolation measures that, consequently, led
 222 to a reduction in the number of people attending public and private places. This had a
 223 direct impact on urban mobility, as the population was prevented from generating
 224 trips to carry out their basic and leisure activities during periods of strict restrictions.

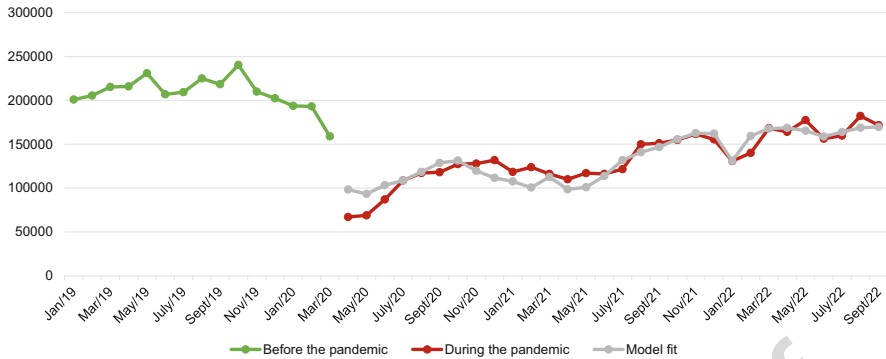


Fig. 5 Number of passengers transported, in thousands, before and during the COVID-19 pandemic

However, it is important to emphasize that, in many cases, some of these measures became routine and were extended until today, such as remote work. This may be one of the reasons that explain the lower numbers of passengers currently transported when compared to those reported in periods before the pandemic.

Another factor that impacted the population's behavior regarding the use of public transport is related to their constant concern to preserve their own safety and health during the pandemic, as well as that of people close to them. This can be explained by the high mortality rate of the new coronavirus, which was confirmed by the negative effect that the number of deaths has on the model selected in this study. In this sense, part of the population opted to stay in their houses during these periods and, when necessary, use individual vehicles for transportation. Consequently, this reduced the demand for public transport, as shown in Fig. 4.

Finally, Fig. 4 and the regression model of this study show us the positive effect of the vaccination rate on the number of passengers transported by public transit buses in São Paulo. This reflects the importance of the vaccine not only for containing the virus but also for the normality of economic and leisure activities of the population.

6 Conclusion

This paper aimed to analyze the effect of the COVID-19 pandemic on the number of passengers transported by public transit buses in the city of São Paulo, Brazil. For this purpose, a quadratic regression model was selected and adjusted, considering the number of passengers transported (y) as a dependent variable and confirmed deaths (x_1) and accumulated population fully vaccinated (x_2) as independent variables. The selected model presented high R^2 values and distributionally normalized residuals, which is reliable for the purpose of this study.

250 The finding results confirm that COVID-19 influences public transportation in
251 São Paulo. As expected, the number of confirmed deaths has a negative effect on the
252 demand for public transport. However, this demand has increased with the arrival
253 and advancement of vaccination in the country, consequently contributing to eco-
254 nomic and leisure activities. Therefore, these conclusions highlight the importance
255 of social distancing and isolation measures in order to prevent deaths caused by
256 COVID-19, in addition to the importance of vaccination, which brought greater
257 health security to the population. Consequently, these policies encourage a brief
258 resumption of public transport service during a pandemic.

259 This study has limitations that can be explored in future work. As previously
260 discussed, the study was limited to the city of São Paulo and its generalization to
261 another region must be accompanied by new data collection. Furthermore, as the
262 pandemic occurred recently, it was not possible to collect a large amount of data,
263 which could further improve the model fit. Therefore, a suggestion would be to
264 update this data over time and monitor the model's adjustment, always updating it
265 whenever necessary.

266 Despite these limitations, this paper contributes to a greater understanding of the
267 effect that the COVID-19 pandemic has had on public transport in São Paulo. In
268 addition, this study also benefits a better use of public transport, since, as it is a
269 service, its underuse can bring losses to stakeholders. Therefore, we expect that the
270 findings results can benefit decision and policymakers during possible future disas-
271 ters like the COVID-19 pandemic.

272 **Acknowledgments** The authors would like to acknowledge the Brazilian agencies Research
273 Funding Foundation of Minas Gerais (FAPEMIG), Brazilian National Council for Scientific and
274 Technological Development (CNPq) and Coordination of Superior Level Staff Improvement
275 (CAPES) for the financial support provided to this research.

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